# PEMBROKESHIRE COUNTY COUNCIL

# JOINT HOUSING LAND AVAILABILITY STUDY

# 2017

BETWEEN PEMBROKESHIRE COUNTY COUNCIL LPA AND THE STUDY GROUP: THE HOME BUILDERS FEDERATION PEMBROKESHIRE COAST NATIONAL PARK AUTHORITY PERSIMMON HOMES WEST WALES PEMBROKESHIRE HOUSING ASSOCIATION TAI CANTREF AND DWR CYMRU WELSH WATER

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## **1.0 Introduction**

- 1.1 This is the Pembrokeshire County Council Joint Housing Land Availability Study for 2017 which presents the housing land supply for the area at the base date of 1st April 2017. It replaces the report for the previous base date of 1<sup>st</sup> April 2016.
- 1.2 The JHLAS has been prepared in accordance with the requirements of *Planning Policy Wales* and Technical Advice Note 1 (TAN 1). Please refer to these documents for details of the requirements for the maintenance of a five year housing land supply in each Local Planning Authority area and the process for undertaking the JHLASs.

<u>http://gov.wales/topics/planning/policy/ppw/?lang=en</u> (Planning Policy Wales) <u>http://gov.wales/topics/planning/policy/tans/tan1/?lang=en</u> (Technical Advice Note)

1.3 Section 2 sets out details of the housing land supply and how it has been calculated. It shows that based on the residual method set out in TAN 1 Pembrokeshire County Council had a **5.1 year** housing land supply at the base date for the survey of 1 April 2017.

### Involvement

- 1.4 The housing land supply has been assessed in consultation with:
  - Home Builders Federation (HBF)
  - Persimmon Homes West Wales (PHWW)
  - Pembrokeshire Coast National Park Authority (PCNPA)
  - Dwr Cymru Welsh Water (DCWW)
  - Pembrokeshire Housing Association (PHA)
  - Tai Cantref (TC)

### **Report production**

- 1.5 Pembrokeshire County Council issued draft site schedules and site proformas for consultation between 19th July and the 7th August 2017. Comments were provided by the HBF and DCWW within this period. A Statement of Common Ground (SoCG) was subsequently prepared and, following consultation with the Study Group, was submitted to the Welsh Government on 2<sup>nd</sup> October 2017.
- 1.6 As a consensus was not achieved on all the disputed matters it was necessary for the Planning Inspectorate to review these matters. (2 sites).
- 1.7 The Planning Inspectorate subsequently made a recommendation to the Welsh Government on the housing land supply (Appendix 4), including recommendations on the points of dispute. The Planning Inspectorate's

recommendations were considered by Welsh Government, relevant amendments were made to the site schedules by Pembrokeshire County Council and this information has been incorporated into this report.

## 2.0 Housing Land Supply

- 2.1 The five year land supply comprises sites with outline or full planning permission, sites with a resolution to grant planning permission subject to the signing of a section 106 agreement and sites allocated for housing in adopted development plans, categorised as prescribed in TAN 1.
- 2.2 The land supply has been calculated (using the residual methodology), based on the Pembrokeshire County Council Local Development Plan (up to 2021), adopted on 28/02/2013.

## Table 1 – Identified Housing Land Supply

| Housing La | Housing Land Supply (1st April 2015 to 1st April 2020) – Large Sites |     |                |   |      |   |  |  |  |  |  |
|------------|--|-----|----------------|---|------|---|--|--|--|--|--|
|            | 5 Year Land<br>(TAN 1 Categ  |     | Beyond 5 Years |   |      |   |  |  |  |  |  |
|            | Proposed<br>homes  | 1   | 2              | 3 | 4    | Homes<br>completed<br>since last<br>study |  |  |  |  |  |
| Total      | 7383   | 160 | 3278           | 0 | 2735 | 365                                       |  |  |  |  |  |

2.3 Five year land supply breakdown (i.e. Categories 1 and, 2):

| Private             | 2965 |
|---------------------|------|
| Public              | 0    |
| Housing Association | 473  |
| Total               | 3438 |

2.4 **Small Site Supply** – The contribution from small sites of less than 5 dwellings is based on the completions for the last five years.

 Table 2 – Small Site Completions for previous 5 years

|   |     |     | 2014-<br>2015 |     | 2016-<br>2017 | Total |
|---|-----|-----|---------------|-----|---------------|-------|
| ſ | 109 | 145 | 178           | 181 | 85            | 698   |

2.5 The overall **total 5 year land supply** (large + small sites) is <u>4136</u> (3438+698)

| H | <b>Total LDP Housing Requirement</b> (period 2011-2021)                                | 5724  |
|---|--|-------|
| Ν | Number of years left in JHLAS period after the Plan period expires                     | 1     |
| Ρ | Total number of years in Plan period   | 8     |
| C | Completions from start of Plan period 01/04/2011 to 31/03/2017 (large and small sites) | 2417  |
|   | (HxN)/P  | 715.5 |
|   | H-C  | 3307  |
| Е | (715.5+3307)/5   | 804.5 |
| F | Total 5 Year Land Supply   | 4136  |
| G | Land Supply in Years (F/E)   | 5.1   |

## Table 3 – 5 Year Land Supply Calculation (Residual Method)

## Appendix 1: Site Schedules

| Reference  | PA<br>reference | Site Name                              | Settlement    | Total<br>Units | Units<br>remaining | No.<br>Units<br>built<br>since<br>last<br>study | Cat<br>1:<br>U/C | Cat 2:<br>Comp<br>within<br>5<br>years | Cat 3:<br>Not £<br>viable | Cat<br>4:<br>Dev<br>after<br>5<br>years |
|------------|-----------------|--|---------------|----------------|--------------------|---|------------------|--|---------------------------|---|
| 001/00008  | 04/1277/PA      | ENC 9222,PENRHIW                       | ABERCYCH      | 16             | 16                 | 0   | 0                | 0                                      | 0                         | 16                                      |
| 154/00001  | 09/0556/PA      | PHASE 2, BARNLAKE POINT                | BARNLAKE      | 30             | 30                 | 0   | 0                | 30                                     | 0                         | 0                                       |
| 003/00012  | 10/0987/PA      | NEW RD/P GREEN                         | BEGELLY       | 27             | 7                  | 0   | 0                | 0                                      | 0                         | 7                                       |
| 003/00024  | 11/0687/PA      | NORTH OF NEW ROAD                      | BEGELLY       | 50             | 50                 | 0   | 0                | 50                                     | 0                         | 0                                       |
| 003/00025  | 12/0803/PA      | WEST OF BARLEY PARK                    | BEGELLY       | 26             | 26                 | 0   | 0                | 26                                     | 0                         | 0                                       |
| 003/00026  | 11/0687/PA      | EXT ON THE NEW RD SITE                 | BEGELLY       | 65             | 65                 | 0   | 0                | 0                                      | 0                         | 65                                      |
| 003/00037  | 14/0155/PA      | NORTH OF BROOKFIELD VILLAS             | BEGELLY       | 20             | 20                 | 1   | 5                | 14                                     | 0                         | 0                                       |
| 003/00038  | 14/0327/PA      | EAST OF THE COTTAGE                    | BEGELLY       | 8              | 8                  | 0   | 0                | 8                                      | 0                         | 0                                       |
| 006/00003  | LDP             | ADJACENT TO HAFOD                      | BLAENFFOS     | 10             | 10                 | 0   | 0                | 10                                     | 0                         | 0                                       |
| 007/LDP/01 | LDP             | NORTH OF CILFAN Y COED                 | BONCATH       | 17             | 17                 | 0   | 0                | 17                                     | 0                         | 0                                       |
| 007/00047  | 05/1443/PA      | OLD STATION YARD                       | BONCATH       | 30             | 30                 | 0   | 0                | 0                                      | 0                         | 30                                      |
| 008/LDP/01 | LDP             | NORTHWEST LYNDHURST AVENUE             | BROADMOOR     | 12             | 12                 | 0   | 0                | 0                                      | 0                         | 12                                      |
| 012/00004  | 14/0821/PA      | LAND TO THE S OF KILN PARK             | BURTON FERRY  | 8              | 8                  | 1   | 0                | 7                                      | 0                         | 0                                       |
| 014/00026  | 15/0312/PA      | LAND S OF BEECH GROVE                  | CAMROSE       | 15             | 8                  | 5   | 3                | 0                                      | 0                         | 0                                       |
| 000/01202  | 10/0676/PA      | WOLFSDALE HALL                         | CAMROSE       | 7              | 3                  | 0   | 1                | 2                                      | 0                         | 0                                       |
| 015/00006  | 07/1432/PA      | PLOT 2, RUNWAY GARAGE                  | CAREW         | 8              | 3                  | 0   | 0                | 0                                      | 0                         | 3                                       |
| 015/00022  | LDP             | SOUTH OF THE PLOUGH INN                | CAREW         | 49             | 34                 | 3   | 1                | 30                                     | 0                         | 0                                       |
| 015/00024  | 11/1194/PA      | PCNPA CARAVAN SITE                     | CAREW         | 100            | 100                | 0   | 0                | 100                                    | 0                         | 0                                       |
| 015/00029  | 13/0585/PA      | CLYNDERWEN & CARDIGANSHIRE FARMERS LTD | CAREW         | 6              | 6                  | 0   | 0                | 6                                      | 0                         | 0                                       |
| 020/00062  | LDP             | ADJACENT TO HOLLY LODGE                | CILGERRAN     | 30             | 30                 | 0   | 1                | 29                                     | 0                         | 0                                       |
| 000/01122  | 04/0491/PA      | FOREST FARM                            | CILGERRAN     | 6              | 5                  | 0   | 0                | 5                                      | 0                         | 0                                       |
| 022/00012  | 15/0866/PA      | WEST OF ASH GROVE                      | CLARBESTON RD | 21             | 18                 | 6   | 2                | 10                                     | 0                         | 0                                       |
| 022/00018  | 09/1215/PA      | SITE ADJ MEMORIAL HALL                 | CLARBESTON RD | 24             | 2                  | 0   | 0                | 2                                      | 0                         | 0                                       |
| 144/00104  | 06/1459/PA      | LAND AT OS 3428 WE                     | CLARBESTON RD | 6              | 3                  | 1   | 2                | 0                                      | 0                         | 0                                       |
| 152/LDP/01 | 15/0166/PA      | DEPOT SITE                             | CLUNDERWEN    | 50             | 50                 | 0   | 0                | 50                                     | 0                         | 0                                       |
| 025/00028  | LDP             | SOUTH OF TINKERS FOLD                  | COSHESTON     | 6              | 6                  | 0   | 0                | 6                                      | 0                         | 0                                       |
| 025/00039  | 07/1330/PA      | LAND AT WEST PARK                      | COSHESTON     | 6              | 3                  | 0   | 1                | 2                                      | 0                         | 0                                       |
| 028/00012  | LDP             | NORTH OF THE FORGE                     | CROESGOCH     | 20             | 20                 | 0   | 0                | 20                                     | 0                         | 0                                       |
| 028/00013  | LDP             | EAST OF THE FORGE                      | CROESGOCH     | 22             | 22                 | 0   | 0                | 11                                     | 0                         | 11                                      |
| 029/00014  | 12/0776/PA      | OPPOSITE WOODHOLM CLOSE                | CRUNDALE      | 11             | 11                 | 0   | 1                | 10                                     | 0                         | 0                                       |
| 029/00017  | 14/0759/RM      | CARDIGAN SLADE                         | CRUNDALE      | 62             | 26                 | 3   | 11               | 12                                     | 0                         | 0                                       |
| 000/01008  | 09/1260/PA      | FENTON BARNS                           | CRUNDALE      | 23             | 7                  | 0   | 0                | 7                                      | 0                         | 0                                       |
| 030/00019  | 15/0728/PA      | ADJOINING CRUG YR EFYDD                | CRYMYCH       | 27             | 27                 | 3   | 0                | 24                                     | 0                         | 0                                       |
| 030/00039  | 15/1014/PA      | OS 3337, HERMON ROAD                   | CRYMYCH       | 10             | 3                  | 2   | 1                | 0                                      | 0                         | 0                                       |
| 030/00043  | 12/0629/PA      | BETWEEN THE SCHOOL & STATION RD        | CRYMYCH       | 60             | 60                 | 0   | 0                | 30                                     | 0                         | 30                                      |

| 030/LDP/01               | LDP        | EAST OF WAUNAERON                 | CRYMYCH             | 35  | 35  | 0 | 0  | 0   | 0 | 35  |
|--------------------------|------------|-----------------------------------|---------------------|-----|-----|---|----|-----|---|-----|
| 030/00055                | 13/1009/PA | WEST OF GREENACRES                | CRYMYCH             | 14  | 14  | 0 | 1  | 13  | 0 | 0   |
| 033/00035                | 09/0992/PA | SOUTH WEST OF THE SCHOOL          | EGLWYSWRW           | 15  | 15  | 0 | 0  | 0   | 0 | 15  |
| 034/00165 &<br>034/00215 | LDP        | EAST OF & MAESGWYNNE FARM         | FISHGUARD           | 341 | 317 | 0 | 0  | 20  | 0 | 297 |
| 034/00257                | 05/0844/PA | THE OLD FRENCHMANS HOTEL          | FISHGUARD           | 10  | 10  | 0 | 2  | 0   | 0 | 8   |
| 034/LDP/01               | LDP        | OLD INFANTS SCHOOL                | FISHGUARD           | 21  | 21  | 0 | 0  | 21  | 0 | 0   |
| 035/00021                | 03/0382/PA | LAND OFF TARGATE ROAD             | FREYSTROP           | 10  | 4   | 0 | 0  | 4   | 0 | 0   |
| 000/01290                | 08/0962/PA | LAMMAS, PONTYGAFEL                | GLANDWR             | 9   | 3   | 1 | 2  | 0   | 0 | 0   |
| 034/00292                | 05/1198/PA | MAIN STREET                       | GOODWICK            | 41  | 41  | 0 | 2  | 39  | 0 | 0   |
| 034/00109                | 08/114/PA  | OS 8527 OPPOSITE CROWSTONE        | GOODWICK            | 19  | 15  | 0 | 0  | 0   | 0 | 15  |
| 034/00167                | 97/0396/PA | LAND ADJ DYFRYN GARAGE            | GOODWICK            | 6   | 1   | 1 | 0  | 0   | 0 | 0   |
| 034/00099                | 15/0203/PA | DELFRYN, HEOL PENLAN, STOP & CALL | GOODWICK            | 9   | 9   | 0 | 0  | 9   | 0 | 0   |
| 040/00077                | 06/0063/PA | AREA OF LAND BEHIND CITY RD       | HAVERFORDWEST       | 130 | 57  | 0 | 2  | 15  | 0 | 40  |
| 040/00106                | D2/94/0745 | SCARROWSCANT/GLENOVER             | HAVERFORDWEST       | 220 | 145 | 2 | 2  | 101 | 0 | 40  |
| 040/00273 &<br>040/00274 | 12/0830/PA | SLADE LANE NORTH & SOUTH          | HAVERFORDWEST       | 729 | 729 | 0 | 0  | 240 | 0 | 489 |
| 040/00275                | UDP        | SHOALS HOOK LANE                  | HAVERFORDWEST       | 277 | 277 | 0 | 0  | 0   | 0 | 277 |
| 040/00364                | 09/0072/PA | 8 & 8A SPRING GARDENS             | HAVERFORDWEST       | 6   | 6   | 0 | 6  | 0   | 0 | 0   |
| 040/00373                | 10/0207/PA | CALVARY CHURCH                    | HAVERFORDWEST       | 17  | 17  | 0 | 0  | 0   | 0 | 17  |
| 040/00397                | 12/0891/PA | FORMER IMPERIAL GARAGES           | HAVERFORDWEST       | 58  | 58  | 0 | 0  | 58  | 0 | 0   |
| 040/00386                | 13/0854/PA | LAND AT ALBERT TOWN               | HAVERFORDWEST<br>HA | 110 | 110 | 0 | 0  | 110 | 0 | 0   |
| 000/01043                | 03/1548/PA | DENANT FARM DREENHILL             | HAVERFORDWEST       | 9   | 9   | 1 | 3  | 5   | 0 | 0   |
| 000/01055                | 03/0796/PA | LAND ADJ GRAHAMS BUILDERS         | HAVERFORDWEST       | 52  | 52  | 0 | 0  | 52  | 0 | 0   |
| 040/00390                | 14/0321/PA | LAND AT FIR TREE CLOSE            | HAVERFORDWEST<br>HA | 16  | 16  | 0 | 0  | 16  | 0 | 0   |
| 000/01033                | 10/0692/PA | AVALLENAU HOUSE                   | HAVERFORDWEST       | 25  | 25  | 0 | 0  | 25  | 0 | 0   |
| 040/00411                | 16/0434/PA | PEMBROKE HOUSE HOTEL              | HAVERFORDWEST       | 23  | 23  | 0 | 23 | 0   | 0 | 0   |
| 041/LDP/01               | LDP        | LAND OPPOSITE BARROWGATE          | HAYSCASTLE<br>CROSS | 6   | 6   | 0 | 0  | 6   | 0 | 0   |
| 042/00013                | 07/1441/PA | OS 709                            | HERMON              | 26  | 26  | 0 | 0  | 0   | 0 | 26  |
| 044/00015                | 10/0997/PA | ADJACENT SHANGRILA                | HOOK                | 41  | 28  | 0 | 0  | 0   | 0 | 28  |
| 044/00050                | LDP        | R/O PILL ROAD                     | HOOK                | 13  | 13  | 0 | 6  | 7   | 0 | 0   |
| 044/00063                | 12/1201/PA | BARN FARM                         | HOOK                | 10  | 10  | 1 | 0  | 9   | 0 | 0   |
| 045/00008                | 11/0430/PA | HOUGHTON NURSERY                  | HOUGHTON            | 15  | 15  | 0 | 0  | 15  | 0 | 0   |
| 046/00015                | LDP        | EAST OF BENTLASS RD               | HUNDLETON           | 32  | 32  | 3 | 0  | 29  | 0 | 0   |
| 047/LDP/01               | LDP        | REAR OF BEGGARS ROOST & SUNNYSIDE | JEFFREYSTON         | 18  | 18  | 0 | 0  | 18  | 0 | 0   |
| 048/00017                | UDP        | POND BRIDGE FARM                  | JOHNSTON            | 137 | 77  | 0 | 10 | 67  | 0 | 0   |
| 048/00038                | LDP        | ADJ TO MILFORD ROAD               | JOHNSTON            | 120 | 120 | 0 | 0  | 0   | 0 | 120 |
| 048/00050                | 15/0225/PA | LAND OFF A477                     | JOHNSTON            | 13  | 13  | 7 | 0  | 6   | 0 | 0   |
| 000/01419                | 15/0464/PA | LAND OFF LANGFORD RD              | JOHNSTON            | 26  | 26  | 0 | 0  | 26  | 0 | 0   |
| 049/00024                | 07/0916/PA | LAND ADJ WEST LANE CLOSE          | KEESTON             | 35  | 25  | 1 | 4  | 20  | 0 | 0   |

| 050/00041  | LDP        | LAND WEST OF STEPASIDE SCHOOL     | KILGETTY             | 19  | 19  | 0  | 0 | 19  | 0 | 0   |
|------------|------------|-----------------------------------|----------------------|-----|-----|----|---|-----|---|-----|
| 050/00042  | 15/0137/PA | EXT JAMES PARK & COTSWOLD GARDENS | KILGETTY             | 75  | 75  | 41 | 5 | 29  | 0 | 0   |
| 050/00043  | LDP        | LAND TO REAR OF NEWTON HALL       | KILGETTY             | 26  | 26  | 0  | 0 | 0   | 0 | 26  |
| 050/00044  | LDP        | LAND SOUTH OF KILVELGY PARK       | KILGETTY             | 20  | 20  | 0  | 0 | 0   | 0 | 20  |
| 052/00011  | LDP        | SOUTH OF CLEGGARS PARK            | LAMPHEY              | 55  | 55  | 0  | 0 | 0   | 0 | 55  |
| 053/00009  | LDP        | COURT MEADOW                      | LETTERSTON           | 90  | 90  | 0  | 0 | 90  | 0 | 0   |
| 053/00052  | 13/0356/PA | FORMER GO-KART TRACK              | LETTERSTON           | 23  | 23  | 0  | 1 | 22  | 0 | 0   |
| 000/01287  | 07/1521/PA | BRYNAWELON HOTEL                  | LETTERSTON           | 20  | 20  | 0  | 7 | 13  | 0 | 0   |
| 057/LDP/01 | LDP        | NORTH OF THE VILLAGE HALL         | LLANDDEWI<br>VELFREY | 12  | 12  | 0  | 0 | 12  | 0 | 0   |
| 060/LDP/01 | LDP        | PWLL QUARRY CROSS                 | LLANDISSILIO         | 25  | 25  | 0  | 0 | 25  | 0 | 0   |
| 060/00036  | 10/1207/PA | LLANDISSILLIO TRACTORS            | LLANDISSILIO         | 5   | 5   | 0  | 0 | 0   | 0 | 5   |
| 000/01421  | 15/1052/PA | NORTH OF MAESBRYN                 | LLANDISSILIO         | 6   | 6   | 0  | 0 | 6   | 0 | 0   |
| 063/00024  | LDP        | OPPOSITE THE KILNS                | LLANGWM              | 75  | 75  | 0  | 0 | 25  | 0 | 50  |
| 081/LDP/01 | LDP        | NORTHWEST OF THE GLOBE INN        | MAENCLOCHOG          | 30  | 30  | 0  | 0 | 20  | 0 | 10  |
| 085/LDP/01 | LDP        | SOUTH OF THE WOODTURNERS          | MATHRY               | 6   | 6   | 0  | 0 | 6   | 0 | 0   |
| 086/00095  | LDP        | HUBBERSTON WEST OF SILVERSTREAM   | MILFORD HAVEN        | 50  | 50  | 0  | 0 | 0   | 0 | 50  |
| 086/00107  | D2/74/1081 | LIDDESTON VALLEY ESTATE           | MILFORD HAVEN        | 72  | 1   | 0  | 1 | 0   | 0 | 0   |
| 086/00117  | LDP        | ADJ TO KINGS FUNCTION CENTRE      | MILFORD HAVEN        | 182 | 26  | 26 | 0 | 0   | 0 | 0   |
| 086/00128  | D2/90/0379 | GREENMEADOW STEYNTON              | MILFORD HAVEN        | 81  | 20  | 6  | 3 | 11  | 0 | 0   |
| 086/00129  | LDP        | BEACONING FIELD                   | MILFORD HAVEN        | 149 | 149 | 0  | 0 | 0   | 0 | 149 |
| 086/00222  | 12/0685/PA | SW OF THE MEADS                   | MILFORD HAVEN        | 93  | 93  | 0  | 0 | 45  | 0 | 48  |
| 086/00226  | 12/0820/PA | EAST OF BUNKERS HILL              | MILFORD HAVEN        | 75  | 27  | 11 | 1 | 15  | 0 | 0   |
| 086/00318  | 08/0368/PA | CASTLE PILL                       | MILFORD HAVEN        | 72  | 72  | 0  | 0 | 0   | 0 | 72  |
| 086/00335  | 10/1289/PA | LAND AT CROMWELL RD               | MILFORD HAVEN        | 76  | 76  | 0  | 0 | 20  | 0 | 56  |
| 086/00360  | 13/0824/PA | LAND NE OF MANCHESTER CLUB        | MILFORD HAVEN        | 10  | 10  | 0  | 0 | 10  | 0 | 0   |
| 086/00339  | 13/0531/PA | HAKIN HEALTH CENTRE               | MILFORD HAVEN<br>HA  | 10  | 10  | 10 | 0 | 0   | 0 | 0   |
| 086/00350  | 14/0318/PA | THE LIGHTHOUSE, STRATFORD RD      | MILFORD HAVEN<br>HA  | 10  | 10  | 10 | 0 | 0   | 0 | 0   |
| 134/00012  | 09/1194/PA | LAND AT UPPER THORNTON FARM       | MILFORD HAVEN        | 10  | 10  | 1  | 1 | 8   | 0 | 0   |
| 086/00223  | LDP        | THORNTON ROAD                     | MILFORD HAVEN<br>HA  | 224 | 224 | 0  | 0 | 117 | 0 | 107 |
| 088/00006  | 03/0891/PA | OLD MART SPRING GARDENS           | NARBERTH             | 46  | 10  | 4  | 3 | 3   | 0 | 0   |
| 088/00074  | 08/0098/PA | DINGLE FARM                       | NARBERTH             | 33  | 33  | 0  | 0 | 33  | 0 | 0   |
| 088/00077  | 09/0419/PA | LAND ADJ RUSHACRE FARM            | NARBERTH             | 55  | 55  | 0  | 1 | 54  | 0 | 0   |
| 088/00078  | LDP        | W OF BLOOMFIELD GARDENS           | NARBERTH             | 89  | 89  | 0  | 0 | 89  | 0 | 0   |
| 088/00348  | 13/0889/PA | LITTLE GREENWAY, STATION ROAD     | NARBERTH             | 28  | 28  | 0  | 0 | 28  | 0 | 0   |
| 088/00352  | 10/0546/PA | EASTGATE HOUSE, JESSE ROAD        | NARBERTH             | 6   | 6   | 0  | 0 | 0   | 0 | 6   |
| 088/00076  | 15/1044/PA | EAST OF NORTHMEAD, JESSE RD       | NARBERTH             | 104 | 104 | 0  | 0 | 104 | 0 | 0   |
| 088/00353  | 16/0028/PA | SUNNYBANK RESIDENTIAL HOME        | NARBERTH             | 25  | 25  | 0  | 8 | 17  | 0 | 0   |

| 000/00768                | 15/1224/PA  | PARK HOUSE COURT                              | NEW HEDGES          | 160 | 160 | 14 | 0 | 146 | 0 | 0   |
|--------------------------|-------------|---|---------------------|-----|-----|----|---|-----|---|-----|
| 093/00066                | LDP         | EAST OF POPPY DRIVE                           | NEYLAND             | 101 | 101 | 0  | 0 | 0   | 0 | 101 |
| 095/00119                | 12/0078/PA  | LAND TO REAR OF 100 SOUTH ROAD                | PEMBROKE            | 5   | 5   | 0  | 0 | 5   | 0 | 0   |
| 095/00120                | 00/0275/PA  | GREENACRE PARK                                | PEMBROKE            | 15  | 8   | 0  | 0 | 0   | 0 | 8   |
| 095/00144                | LDP         | NORTH OF GIBBAS WAY                           | PEMBROKE            | 70  | 70  | 0  | 0 | 0   | 0 | 70  |
| 095/00144                | LDP         | SOUTH OF GIBABS WAY                           | PEMBROKE            | 98  | 23  | 0  | 4 | 19  | 0 | 0   |
| 095/00147                | 10/01252/PA | ADJ TO LONG MAINS & MONKTON PRIORY            | PEMBROKE            | 169 | 139 | 0  | 0 | 139 | 0 | 0   |
| 095/00153                | LDP         | ADJ TO MONKTON SWIFTS                         | PEMBROKE            | 118 | 118 | 0  | 0 | 0   | 0 | 118 |
| 095/00154                | 15/0144/PA  | N & W OF RAILWAY TUNNEL                       | PEMBROKE            | 141 | 99  | 63 | 5 | 31  | 0 | 0   |
| 095/00183                | 14/1093/PA  | THE HAYGERT FIELD                             | PEMBROKE            | 9   | 3   | 0  | 0 | 3   | 0 | 0   |
| 095/00225                | 13/0892/PA  | LAND SOUTH EAST OF GOLDEN HILL ROAD           | PEMBROKE            | 29  | 29  | 0  | 0 | 29  | 0 | 0   |
| 095/00237                | 12/0515/PA  | 4, 5, 6 CASTLE TERRACE, 7, 8 NORTHGATE STREET | PEMBROKE            | 16  | 16  | 0  | 0 | 16  | 0 | 0   |
| 095/00240                | 13/0291/PA  | SPRINGFIELD                                   | PEMBROKE            | 5   | 4   | 1  | 0 | 3   | 0 | 0   |
| 095/00233                | 15/0541/PA  | 4 & 5 ROCKY PARK                              | PEMBROKE HA         | 13  | 13  | 0  | 0 | 13  | 0 | 0   |
| 095/00249                | 14/1081/PA  | 1 GOOSES LANE                                 | PEMBROKE            | 7   | 7   | 7  | 0 | 0   | 0 | 0   |
| 096/00011                | D3/94/0270  | PENNAR PARK                                   | PEMBROKE DOCK       | 136 | 35  | 0  | 4 | 31  | 0 | 0   |
| 096/00233                | LDP         | E OF HILL FARM                                | PEMBROKE DOCK       | 63  | 63  | 0  | 0 | 0   | 0 | 63  |
| 096/00238                | LDP         | NORTH OF PEMBROKE RD                          | PEMBROKE DOCK       | 98  | 98  | 0  | 0 | 40  | 0 | 58  |
| 096/00274                | 13/0785/PA  | LAND N OF CLEDDAU BRIDGE HOTEL                | PEMBROKE DOCK       | 5   | 5   | 0  | 0 | 5   | 0 | 0   |
| 096/00330                | 14/0429/PA  | COMMODORE HOTEL                               | PEMBROKE DOCK       | 31  | 31  | 0  | 0 | 31  | 0 | 0   |
| 096/00337                | 09/0847/PA  | LAND ADJ TO ASDA                              | PEMBROKE DOCK       | 7   | 7   | 0  | 0 | 0   | 0 | 7   |
| 096/00385                | 15/0610/PA  | THE OLDE SCHOOL HOUSE                         | PEMBROKE DOCK       | 5   | 5   | 0  | 0 | 5   | 0 | 0   |
| 096/00231                | 12/0708/PA  | NORTH OF IMBLE LANE                           | PEMBROKE DOCK<br>HA | 83  | 23  | 23 | 0 | 0   | 0 | 0   |
| 096/00328                | 07/0670/PA  | 13, 15, 17, 19 TO 23, MEYRICK STREET          | PEMBROKE DOCK       | 22  | 22  | 0  | 0 | 22  | 0 | 0   |
| 096/00373                | 12/0708/PA  | IMBLE LANE                                    | PEMBROKE DOCK<br>HA | 100 | 100 | 0  | 0 | 100 | 0 | 0   |
| 096/00375                | 13/0619/PA  | LAND NORTH OF CLEDDAU                         | PEMBROKE DOCK       | 14  | 14  | 0  | 0 | 14  | 0 | 0   |
| 096/00387                | 14/1098/PA  | OLD PENNAR SCHOOL                             | PEMBROKE DOCK<br>HA | 15  | 15  | 5  | 6 | 4   | 0 | 0   |
| 097/LDP/01               | 14/0045/PA  | NORTH OF THE PADDOCK                          | PENALLY             | 8   | 8   | 0  | 0 | 8   | 0 | 0   |
| 097/LDP/02               | LDP         | PENALLY HEIGHTS                               | PENALLY             | 11  | 11  | 3  | 0 | 8   | 0 | 0   |
| 000/01417                | 12/1034/PA  | DJS NIGHTCLUB & SHANGRILA FLATS               | PENALLY             | 11  | 11  | 0  | 0 | 11  | 0 | 0   |
| 099/00052/<br>099/LDP/01 | 14/0270/PA  | LAND ADJ COPPINS LODGE                        | PENTLEPOIR          | 49  | 27  | 4  | 4 | 19  | 0 | 0   |
| 099/00045                | 13/1076/PA  | EAST OF GLENANNE                              | PENTLEPOIR          | 6   | 6   | 0  | 0 | 6   | 0 | 0   |
| 099/00056                | 09/1193/PA  | HOLBORN FARM                                  | PENTLEPOIR          | 30  | 30  | 0  | 0 | 0   | 0 | 30  |
| 108/LDP/01               | LDP         | OPPOSITE BRO DEWI                             | PUNCHESTON          | 6   | 6   | 0  | 0 | 6   | 0 | 0   |
| 108/LDP/02               | LDP         | WEST OF AWELFA                                | PUNCHESTON          | 12  | 12  | 0  | 0 | 12  | 0 | 0   |
| 110/00015                | 14/0657/PA  | LAND AT MAES ELWYN JOHN                       | REYNALTON           | 7   | 7   | 0  | 0 | 7   | 0 | 0   |
| 113/00013                | 06/0159/PA  | ROBESTON HOUSE                                | ROBESTON<br>WATHEN  | 5   | 2   | 0  | 1 | 1   | 0 | 0   |
| 113/LDP/01               | LDP         | SOUTH OF ROBESTON COURT                       | ROBESTON<br>WATHEN  | 14  | 14  | 0  | 0 | 14  | 0 | 0   |
| 114/00016                | 03/0620/PA  | PART OS 6717, CHURCH RD                       | ROCH                | 21  | 2   | 1  | 1 | 0   | 0 | 0   |

| 000/01323  | 09/1144/PA | LAND AT EAST MOOR PARK           | ROCH                | 9    | 4    | 3   | 0   | 1    | 0 | 0    |
|------------|------------|----------------------------------|---------------------|------|------|-----|-----|------|---|------|
| 114/LDP/01 | LDP        | EAST OF PILGRIM'S WAY            | ROCH                | 44   | 44   | 0   | 0   | 44   | 0 | 0    |
| 116/00029  | 13/0528/PA | 3 THE BEACON                     | ROSEMARKET          | 10   | 10   | 0   | 0   | 10   | 0 | 0    |
| 116/00031  | 13/0976/PA | MIDDLE STREET                    | ROSEMARKET          | 6    | 6    | 0   | 0   | 6    | 0 | 0    |
| 116/LDP/01 | LDP        | OPPOSITE THE GLADES              | ROSEMARKET          | 13   | 13   | 0   | 0   | 13   | 0 | 0    |
| 119/LDP/01 | LDP        | EAST OF HILL LANE                | SIMPSON CROSS       | 11   | 11   | 0   | 0   | 11   | 0 | 0    |
| 120/00018  | 12/0281/PA | NW OF WESLEY WAY                 | SPITTAL             | 22   | 22   | 0   | 0   | 22   | 0 | 0    |
| 000/01420  | 15/1012/PA | LAND AT SQUARE & COMPASS         | SQUARE &<br>COMPASS | 6    | 6    | 0   | 0   | 6    | 0 | 0    |
| 122/00035  | LDP        | AWEL Y MOR EXTENSION             | ST DOGMAELS         | 44   | 33   | 0   | 0   | 33   | 0 | 0    |
| 123/LDP/01 | LDP        | NORTH OF PARSONS GREEN           | ST FLORENCE         | 26   | 26   | 0   | 0   | 26   | 0 | 0    |
| 123/00042  | 14/0921/PA | THE COACH HOUSE, NEW INN FARM    | ST FLORENCE HA      | 10   | 10   | 10  | 0   | 0    | 0 | 0    |
| 125/00009  | 05/1487/PA | ST TWYNELLS FARM                 | ST TWYNELLS         | 9    | 6    | 0   | 2   | 4    | 0 | 0    |
| 131/00021  | 03/1297/PA | LAND ADJ BLAENFYNNON FARM        | TEGRYN              | 30   | 25   | 0   | 1   | 0    | 0 | 24   |
| 132/00044  | 09/0188/PA | LAND N OF VILLAGE GREEN          | TEMPLETON           | 22   | 15   | 0   | 4   | 11   | 0 | 0    |
| 132/LDP/01 | LDP        | SOUTH OF THE BOARS HEAD JUNCTION | TEMPLETON           | 28   | 28   | 0   | 0   | 28   | 0 | 0    |
| 135/00004  | LDP        | NORTH OF BULFORD RD              | TIERS CROSS         | 23   | 23   | 0   | 0   | 23   | 0 | 0    |
| 146/00012  | 09/0820/PA | LAND AT GREEN LANE               | WATERSTON           | 6    | 6    | 0   | 0   | 6    | 0 | 0    |
| 000/01231  | 07/0418/PA | OUTBUILDINGS AT PLAS             | WHITCHURCH          | 6    | 6    | 0   | 5   | 1    | 0 | 6    |
| 149/LDP/01 | LDP        | OPPOSITE HAUL Y BRYN             | WOLFSCASTLE         | 30   | 30   | 0   | 0   | 15   | 0 | 15   |
|            |            |                                  | Totals              | 7639 | 6452 | 285 | 160 | 3278 | 0 | 2735 |

## Appendix 2 – Past Completion Data

| Year | Large Sites | Small | Total Completions |
|------|-------------|-------|-------------------|
|      |             | Sites |                   |
| 2013 | 288         | 109   | 397               |
| 2014 | 314         | 145   | 459               |
| 2015 | 410         | 178   | 588               |
| 2016 | 224         | 181   | 405               |
| 2017 | 280         | 85    | 365               |

## Appendix 3 – Previous Land Supply Data

| Year | 5 year supply – Number<br>of homes (TAN1<br>categories) |      | Numbers of years supply | Supply beyond 5 years –<br>Number of homes |      |
|------|---|------|-------------------------|--|------|
|      | 1   | 2    |                         | 3  | 4    |
| 2013 | 183   | 2503 | 4.93                    | 0  | 4667 |
| 2014 | 133   | 2700 | 5.3                     | 0  | 3623 |
| 2015 | 168   | 2593 | 5.0                     | 0  | 3070 |
| 2016 | 124   | 2911 | 5.1                     | 0  | 3078 |
| 2017 | 160   | 3304 | 5.1                     | 0  | 2735 |



The Planning Inspectorate Yr Arolygiaeth Gynllunio

# Adroddiad ar Gydastudiaeth Argaeledd Tir ar gyfer Tai

## Joint Housing Land Availability Study Report

an officer of the Planning Inspectorate

by Kym Scott BSc MSc

Swyddog o'r Arolygiaeth Gynllunio

gan Kym Scott BSc MSc

Dyddiad: 23.11.17

Date: 23.11.17

### Ref: JHLAS/17/ N6845/516235

### Local Planning Authority: Pembrokeshire County Council

- This report concerns the Pembrokeshire County Council Joint Housing Land Availability Study (JHLAS) 2017.
- The matters in dispute are set out in the JHLAS Statement of Common Ground (SoCG) submitted to the Welsh Government in October 2017.

#### **Recommendation to the Welsh Ministers**

1. That the 2017 JHLAS housing land supply figure for the Pembrokeshire County Council area be determined as 5.1 years.

#### **Context of the Recommendation**

- 2. Local Planning Authorities have a duty to ensure that sufficient land is genuinely available or will become available to provide a 5-year supply of land for housing<sup>1</sup>. The purpose of preparing a JHLAS is to:
  - Monitor the provision of market and affordable housing; and
  - Provide an agreed statement of residential land availability for development management purposes and for inclusion in the Annual Monitoring Report for the relevant Local Development Plan.
- 3. The Local Planning Authority and Study Group have not reached agreement on all matters and have prepared a Statement of Common Ground (SoCG) in accordance with TAN 1 'Joint Housing Land Availability Studies' (2015).
- 4. The purpose of this report is to recommend an appropriate housing land supply figure to the Welsh Ministers in respect of the Pembrokeshire County Council area, in the light of the matters in dispute concerning the calculation of such a figure and the available evidence. The report has been prepared in line with section 7.6 of TAN 1 by an officer of the Planning Inspectorate.

<sup>&</sup>lt;sup>1</sup> PPW Edition 9 paragraph 9.2.3 http://planninginspectorate.gov.wales/

### Main Issue

5. The SoCG confirms that there are 2 sites in dispute. The main issue is whether each of the units in dispute should count towards the five year housing land supply.

### Reasons

Slade Lane North and Slade Lane South (Site ref. 040/00273 and 040/00274) (240 units in dispute):

- 6. This site is currently allocated in the Local Development Plan (the LDP) for Pembrokeshire County Council. The site has been included in the five year land supply since 2001. However, there is an extant outline planning permission on the site dating from September 2013 and a permission to extend the time limit for Reserved Matters was approved in January 2017. Moreover, the applicant has discharged all precommencement conditions and site preparation works have started. Based on these facts, I consider that there is a clear intention to develop the site and sufficient explanation has been provided for its continued inclusion in the five year land supply, as per paragraph 4.4.5 of TAN 1. This states that where sites in the land supply remain undeveloped for more than 5 consecutive years there should be a presumption to reclassify them into Category 3 or 4, unless there is an explanation, based on clear evidence, as to why they remain in Category 1 and/or 2.
- 7. There is some dispute over expected build rates on the site, and consequently the number of units that should contribute to the five year supply. The HBF have suggested an alternative trajectory to that of the LPA, by reducing the build rate to 30 units per annum. The HBF argue that 48 units per annum would not be achievable in the first year, due to a need for infrastructure development. However, the HBF has not provided any specific evidence as to the required infrastructure development.
- 8. As noted above, site preparation works are underway and the developer is currently progressing as expected. Based on the above and given that the trajectory suggested by the HBF does not appear to be based on any particular evidence, I find the 48 units per annum suggested by the Council both achievable and realistic. Consequently, I find that all 240 units in dispute should count towards the five year land supply figure.

#### OS 709 (Hermon) (Site ref.042/00013) (26 units in dispute):

- 9. There is no dispute that at the base date, the site has an extant outline planning permission and a signed section 106 agreement in place. Nonetheless, it has been included in the five year land supply since 1999 and there is therefore dispute over the inclusion of the site in the five year land supply.
- 10. The LPA state that the site is actively being marketed for sale and that, given the extant permission and S106 agreement, 26 units are capable of being delivered within five years.
- 11. However, there is a clear history of planning permissions on the site being extended; this situation has continued over a significant number of years, with no resultant development activity taking place. Given this history and the fact that it has been in the land supply for so long, I do not consider the presence of the extant planning permission to be sufficient, on its own, to justify the site's ongoing inclusion. At the base date, no other evidence of developer interest or intention has been provided and as such, I do not consider that sufficient explanation has been given, nor clear evidence provided, to justify the continued inclusion of this site in the land supply as is

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required by paragraph 4.4.5 of TAN 1. Consequently, I find that all 26 units should be removed from the five year land supply.

### Conclusion

12. In light of the foregoing analysis I recommend that that housing land supply for the

Pembrokeshire County Council area as at 1 April 2017 is 5.1 years.

*K* Scott

### **Planning Officer**